

AGENDA TITLE: Public Hearing to Adopt Ordinance and Resolution for Updated Wastewater

Capacity Impact Fee and Service Charges for High Strength Users

MEETING DATE: January 4,2006

PREPARED BY: Public Works Director

RECOMMENDED ACTION: That the City Council conduct a public hearing to adopt an

ordinance and resolution for the updated Wastewater Capacity

Impact Fee and service charges for high strength users.

BACKGROUND INFORMATION: The proposed amendments to the Municipal Code implement changes

to the method used to charge wastewater capacity impact fees to new growth for capacity at the White Slough Water Pollution Control Facility (WSWPCF) and facilities at the Municipal Service Center (MSC). The

ordinance was considered and introduced at the December 21, 2005 City Council meeting. This is a one-time fee on new development or improvements that increase loading on WSWPCF. The actual fee is set by Resolution. Also being proposed are changes to service charges to high strength users.

Capacity Impact Fee

The existing wastewater capacity fee was approved by Council following the expansion of WSWPCF in 1991, as the final step in a series of rate and capacity (connection) fee increases initiated in 1986. The present capacity fee is \$2,099 per sewage service unit (SSU), which is the same as was adopted in 1991. A SSU represents the equivalent demand of a two-bedroom home.

Recently, the plant has undergone two additional capital construction projects, and a third is planned, that increased and/or will increase the rated capacity to 8.5 million gallons per day while upgrading the level of treatment to tertiary as required by the plant's Discharge Requirements issued by the Central Valley Regional Water Quality Control Board.

A report, City of Lodi Wastewater Capacity Fees: Revised Analysis, prepared for the City by Hilton, Farnkopf & Hobson, LLC, is attached for reference as Exhibit 1. The report presents the results of analysis that assigns the value of past and future capital construction costs to existing and future development in the City. The recommendation is to raise the capacity fee to \$5,115 per SSU. The recommended fee does not include 2% for Art in Public Places.

Capital construction and debt service costs have, in each case, been allocated to new growth and existing customers. In the case of the 1991 improvements (the 1989 improvements were refinanced as part of the 1991 improvements financing), 74% is allocated to serve new growth. For the 2003 (Phase I) and 2004 (Phase II) WSWPCF expansions, 26% and 24.2%, respectively, are allocated to new growth. The 2006 (Phase III) expansion is currently in design, and 58.4% is allocated to new growth. The costs attributed to existing Lodi customers are the share attributed to restoring the plant's rated flow capacity using updated State parameters and upgrading the level of treatment provided in response to more stringent State discharge requirements. The share attributed to new growth is basically the difference between existing flow (just over 6 million gallons/day) and the design capacity of 8.5 million gallons per day, including part of the new tertiary improvements. The capital and debt service costs of facilities serving existing customers are provided by user rates, although the rate payers are obligated to pay the

APPROVED: Blair King, City Manager

Public Hearing to Adopt Ordinance and Resolution for Updated Wastewater Capacity Impact Fee and. Service Charges for High Strength Users January 4,2006 Page 2

entire debt service amount as required in the financing documents if there are insufficient funds provided by new growth. (which is not expected to occur).

As part of this analysis, the City's existing separate wastewater impact fee, which primarily covers costs for expansion of the MSC. has been rolled into the capacity impact fee. This was done to simplify the fee structure to only have one wastewater impact fee. The proposed ordinance changes implement this change. The actual fee, as per the existing City Code, will be set by Resolution.

Another change in the Fee Resolution is that the fee would be adjusted annually on July 1, based on the Engineering News Record 20 Cities Average, as is now done for the other impact fees in January.

As shown in Table 4 of the report, the recommended capacity impact fee also includes a separate fee, "high-strength connections", which is broken down into flow, BOD, and TSS components. BOD (Biochemical Oxygen Demand) and TSS (Total Suspended Solids) are measures of the 'strength' of the wastewater. With the addition of tertiary treatment this year, the relative weight among these components has shifted with a higher cost increase for flow than for the other constituents.

Finally, the staff recommendation on the capacity impact fee does not include a component for the Public Art Program. This recommendation is based on the fact that a significant portion of the proposed fee is for past improvements made at WSWPCF. These improvement projects were not designated to include Public Art nor did they contribute to the Public Art Fund. Should the Council wish to include the full Public Art component, the fee should be increased by 2%. from \$5.1 15 to \$5,217. Another option would be to only include the art component in future projects. Based on the projects/financings shown in Table 1 of the report, and considering the future 2006 project, Master Plan and MSC projects, these represent half of the costs, therefore, a 1% Public Art fee would be appropriate (\$5,115 to \$5,166). The appropriate amount will be included in the Fee Resolution as directed by the Council as shown below.

In summary, the recommended changes in the sewer development fees are:

	Current	Proposed wlo Art	w/1% Art	w/2% Art
Moderate Strength Users Per SSU - current	\$2,099.00	n/a	nla	nla
Per RAE (residential acre equivalent)	\$583.00 (approximately \$1 16.60	per dwelling u	nit)
Per SSU – revised (approximately	ı)\$2.215.60	\$5,115	\$5,166	\$5,217
BOD (per 1,000 lbs., annual basis)	\$11,192.96 \$4,610.56	\$38,986 \$10,097	\$10,198	639,766 610,299
TSS (per 1,000 lbs., annual basis)	\$2,076.43	\$5,400	\$5,454	\$5,508

High Strength Users Service Fees

"High Strength Users" are defined in the Municipal Code as users who discharge over 2 million gallons per year or the waste strength exceeds certain parameters. Presently there are only eight customers in this category. Similar to the capacity fee, the relative weight of flow and strength is also reflected in treatment costs, and adjustments for the high-strength users service charges are also being recommended:

	Current	Proposed
Flow (per MG, annual basis)	\$1,170.45	\$2,052.00
BOD (per 1,000 lbs., annual basis)	\$572.79	\$338.64
TSS (per 1,000 lbs., annual basis)	\$468.23	\$211.73

Public Hearing to Adopt Ordinance and Resolution for Updated Wastewater Capacity Impact Fee and Service Charges for High Strength Users
January 4, 2006
Page 3

The effect of these changes on any individual user will depend on their individual flow and strength characteristics, however, in looking at past data, charges for nearly all will go down.

At the conclusion of the public hearing, Council is requested to adopt the ordinance revising the Municipal Code and adopt the resolution setting the wastewater capacity impact fee. The updated fee will become effective 60 days following adoption of the resolution per State law, which translates to Monday, March 6, 2006.

FISCAL IMPACT: The additional utility revenue from the capacity fee will be significant, but

the actual amount will obviously depend on development levels. Revenue in FY 04105 was \$1.44 million. The change in the service charges for high-strength users, based on current usage, will reduce annual revenue by

approximately \$200,000.

FUNDING AVAILABLE: Not applicable.

Richard C. Prima, Jr.
Public Works Director

Prepared by F. Wally Sandelin. City Engineer RCP/FWS/pmf Attachment

cc: Interested Parties

AGENDA ITEM 1-1



AGENDA TITLE:

Ordinance No. 1768 Entitled, "An Ordinance of the City Council of the City of Lodi amending Lodi Municipal Code relating to the establishment of wastewater development impact fees by amending Lodi Municipal Code Title 13 – Public Services – Chapter 13.12, "Sewer Service," by repealing and reenacting Sections 13.12.020 (5) and (45), 13.12.180 (A), and 13.12.190; and further amending Title 15 – Buildings and Construction – Chapter 15.64, "Development Impact Mitigation Fees," by amending Section 15.64.10 – adding new paragraph "F" and relettering paragraphs (G) and (H) – repealing and reenacting Sections 15.64.030 (A) and 15.64.040, amending Section 15.64.060 – adding paragraph "C" – and repealing and reenacting Section 15.64.070 (B)"

MEETING DATE: January 4,2006

PREPARED BY: City Clerk

RECOMMENDED ACTION: Motion waiving reading in full and (following reading by title)

adopting the attached Ordinance No. 1768.

BACKGROUND INFORMATION: Ordinance No. 1768 entitled, "An Ordinance of the City Council of

the City of Lodi amending Lodi Municipal Code relating to the establishment of wastewater development impact fees by amending Lodi Municipal Code Title 13 – Public Services – Chapter 13.12,

"Sewer Service," by repealing and reenacting Sections 13.12.020 (5) and (45), 13.12.180 (A), and 13.12.190; and further amending Title 15 – Buildings and Construction – Chapter 15.64, "Development Impact Mitigation Fees," by amending Section 15.64.10 – adding new paragraph "F" and relettering paragraphs (G) and (H) – repealing and reenacting Sections 15.64.030 (A) and 15.64.040, amending Section 15.64.060 – adding paragraph "C" – and repealing and reenacting Section 15.64.070 (B)" was introduced at the regular City Council meeting of December 21, 2005.

ADOPTION: With the exception of urgency ordinances, no ordinance may be passed within five days of its introduction. Two readings are therefore required – one to introduce and a second to adopt the ordinance. Ordinances may only be passed at a regular meeting or at an adjourned regular meeting; except for urgency ordinances, ordinances may not be passed at a special meeting. Id.. All ordinances must be read in full either at the time of introduction or at the time of passage, unless a regular motion waiving further reading is adopted by a majority of all council persons present. **Cal. Gov't Code§ 36934.**

Ordinances take effect 30 days after their final passage. Cal. Gov't Code § 36937.

This ordinance has been approved as to form by the City Attorney.

FISCAL IMPACT: None.

FUNDING AVAILABLE: None required.

Susan J. Blackston

City Clerk

SJB Attachment

APPROVED: __/_

Blair King, City Manager

ORDINANCE NO. 1768

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LODI AMENDING LODI MUNICIPAL CODE TITLE 13 – PUBLIC SERVICES – CHAPTER 13.12, "SEWER SERVICE," BY REPEALING AND REENACTING SECTIONS 13.12.020 (5) AND (45), 13.12.180 (A), AND 13.12.190; AND FURTHER AMENDING TITLE 15 – BUILDINGS AND CONSTRUCTION – CHAPTER 15.64, "DEVELOPMENT IMPACT MITIGATION FEES," BY AMENDING SECTION 15.64.010 – ADDING NEW PARAGRAPH "F AND RELETTERING PARAGRAPHS (G) and (H) – REPEALING AND REENACTING SECTIONS 15.64.030 (A) AND 15.64.040, AMENDING SECTION 15.64.060 – ADDING PARAGRAPH "C" – AND REPEALING AND REENACTING SECTION 15.64.070 (B) RELATING TO THE ESTABLISHMENT OF WASTEWATER DEVELOPMENT IMPACT FEES

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF LODI AS FOLLOWS:

<u>Section 1.</u> Lodi Municipal Code Title 13, "Public Services," Chapter 13.12, "Sewer Service," is hereby amended by repealing and reenacting Sections 13.12.020 (5) and (45), 13.12.180 (A), and 13.12.190 and shall read as follows:

13.12.020 Definitions.

- 5. "Capacity" or "Impact fee" means a charge as described in this chapter, levied on construction or on new, expanded, or ongoing activity, which uses publicly-ownedtreatment works (POTW) capacity and other wastewater facilities associated with growth. The fee is normally paid at the time of issuance of a building permit.
- 45. "Sewage service unit or SSU is defined as each increment of flow equal to the flow from an average two-bedroom residence (one-hundred and ninety-four gallons per day) and having a strength **less** than three hundred milligrams per liter biochemical oxygen demand (BOD) and suspended solids (SS).

13.12.180 Domestic system service charges.

A. Basis. Charges for use of the domestic system shall **be** determined by the volume, BOD, and SS of wastes discharged. In addition, charges for preparation and maintaining the Sewer Master Plan, expansion of the Public Works Administration Building, and expansion of the Public Works Storage Facilities are allocated based upon volume, BOD, and SS.

13.12.190 Domestic system capacity or impact fees.

The capacityfee shall cover the capital cost associated with the POTW capacityand the planning, financing, acquisition, and development of other services and facilities directly related to the utilization of capacity by the discharger. Any actual costs incurred by the city in making the physical connection (tap) shall be separate and in addition to the capacity fee described in this section.

- A. Moderate-strength user capacity fees shall be based on a rate per sewage service unit as assigned under Section 13.12.180. The capacity fee for a new commercial or industrial user shall be a minimum of one sewage service unit, and additions or modifications shall be prorated to fractions of sewage service units.
- B. High-strength user capacity fees shall be based on a unit rate for flow, BOD, and SS. The estimated annual quantities of each characteristic shall be justified to, and approved by, the Public **Works** Director for the purpose of determining the capacity fee.

C. City projects and projects funded by the City are exempt from capacityfees as described in this section.

<u>Section 2.</u> Lodi Municipal Code Title **15**, "Buildings and Construction," Chapter **15.64**, "Development Impact Mitigation Fees," is hereby amended by amending §1**5.64.10** – adding new paragraph F and relettering paragraphs G and H – repealing and reenacting §\$15.64.030 (A) and **15.64.040**, amending §15.64.060 – adding paragraph (C) – and repealing and reenacting §15.64.070 **(B)** and shall read as follows:

15.64.010 Findings and purpose.

- F. The specific improvements and costs for wastewater capacity impactfees are described in the City of Lodi Wastewater Capacity Fees Analysis prepared for the City by Hilton, Famkopf & Hobson, LLC, dated August **15, 2005**, and the Development Impact Fee Update Study prepared for the City by Harris & Associates, dated October 2001, copies of which are on file with the City Clerk. The calculation of the fee is presented in Title **13**, Chapter **13.12** of the Lodi Municipal Code.
- G. New development will generate new demand for facilities which must be accommodated by construction of new or expanded facilities. The amount of demand generated and, therefore, the benefit gained, varies according to kind of use. Therefore, a "residential acre equivalent" (RAE) factor was developed to convert the service demand for general plan based land use categories into a ratio of the particular use's rate to the rate associated with a low-density, single-family dwelling gross acre. The council finds that the fee per unit of development is directly proportional to the RAE associated with each particular use.
- H. The city has previously approved various development projects which have made significant financial expenditures towards completion, including the payment of the then current development impact mitigation fees: but have not obtained a building permit. The city council finds and declares that such projects should be allowed to proceed without the imposition of new development impact mitigation fees imposed under this chapter.

15.64.030 Development impact funds.

- A. The city finance director shall create in the city treasury the following special interest-bearing trust funds into which all amounts collected under this chapter shall be deposited:
- 1 Water facilities:
- 2. Sewer facilities:
- 3. Storm drainage facilities;
- **4.** Street improvements;
- 5. Police facilities:
- 6. Fire facilities;
- 7. Parks and recreation facilities:
- 8. General city facilities and program administration.

15.64.040 Payment **of** Fees.

- **A.** The property owner of any development project causing impacts to public facilities shall pay the appropriate development mitigation fee as provided in this chapter. The amount shall be calculated in accordance with this chapter and the program fee as established by council resolution.
- B. When such payment is required by this chapter, no building permit or site development permit shall be approved for property within the city unless the development impact mitigation fees for that property are paid or guaranteed as provided in this chapter.

- C. The fees shall be paid with the approval of a final subdivision map, building permit or site development permit, whichever occurs first except as provided in subsection (E) or (F) of this section.
- D. If a final subdivision map has been issued before the effective date of the ordinance codified in this chapter, then the fees shall be paid before the issuance of a building permit or grading permit, whichever comes first except as exempted under Section 15.64.110 of this chapter.
- E. Where the development project includes the installation of public improvements, the payment of fees established by this chapter may be deferred and shall be collected prior to acceptance of the public improvements by the city council. Payment of all deferred fees shall be guaranteed by the owner prior to deferral. Such guarantee shall consist of a surfity bond, instrument of credit, cash, or other guarantee approved by the city attorney.
- F. The fees may not be prepaid unless specified otherwise in a fee payment agreement or development agreement approved by the City Council.
- G. Notwithstanding the above, City may collect subsequent increases in impact fees or new impact fees, unless the development project is exempt from fee increases under the terms of a fee payment agreement approved by Council, a Development Agreement approved by Council or California law.

15.64,060 Calculation of fees.

C. Sewer fees shall be calculated and collected per LMC 13.12.

15.64.070 Residential acre equivalent factor.

B. The residential acre equivalent (RAE) factors are as set out in the following table.

		Storm				Parks &	General
Land Use	Water	Drainage	Streets	Police	Fire	Recreation	Facilities
Categories	RAE	RAE	RAE	RAE	RAE	RAE	RAE
RESIDENTIAL							
Low Density	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Medium Density	1.96	1.00	1.96	1.77	1.96	1.43	1.43
High Density	3.49	1.00	3.05	4.72	4.32	2.80	2.80
East Side Residential	1.00	1.00	1.00	1.09	1.10	1.10	1.10
PLANNED RESIDENTIAL							
Low Density	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Medium Density	1.96	1.00	1.96	1.77	1.96	1.43	1.43
High Density	3.49	1.00	3.05	4.72	4.32	2.80	2.80
COMMERCIAL							
Retail Commercial	0.64	1.33	2.08	4.12	2.69	0.32	0.89
Office Commercial INDUSTRIAL	0.64	1.33	3.27	3.72	2.46	0.54	1.53
Light Industrial Heavy Industrial	0.26 0.26	<i>1.33</i> 1.33	2.00 1.27	0.30 0.19	0.64 0.61	0.23 0.33	0.64 0.93

<u>Section 3 - No Mandatory Duty of Care</u>. This ordinance is not intended to and shall not be construed or given effect in a manner which imposes upon the City, or any officer or employee thereof, a mandatory duty of care towards persons or property within the City or outside **of** the City so **as** to provide a basis of civil liability for damages, except as otherwise imposed by law.

<u>Section 4.</u> All ordinances and parts of ordinances in conflict herewith are repealed insofar as such conflict may exist.

<u>Section 5.</u> This ordinance shall be published one time in the "Lodi News Sentinel," a daily newspaper of general circulation printed and published in the City of Lodi, and shall be in force and take effect 30 days from and after its passage and approval.

Attest:

Approved this 4th day of January, 2006.

SUSANBLACKSTON

City Clerk

SUSAN HITCHCOCK

Mayor

State of California County of San Joaquin, ss.

I, Susan J. Blackston, City Clerk of the City of Lodi, do hereby certify that Ordinance No. 1768 was introduced at a regular meeting of the City Council of the City of Lodi held December **21**, 2005, and was thereafter passed, adopted, and ordered to print at a regular meeting of said Council held January **4**, 2006, by the following vote:

AYES: COUNCIL MEMBERS - Beckman, Hansen, and Mounce

NOES: COUNCIL MEMBERS - Johnson and Mayor Hitchcock

'ABSENT: COUNCIL MEMBERS - None

ABSTAIN: COUNCIL MEMBERS - None

I further certify that Ordinance No. 1768 was approved and signed by the Mayor of the date of its passage and the same has been published pursuant to law.

SUSANJ. BLACKŠTON

City Clerk

Approved as to Form:

D. STEPHEN SCHWABAUER

City Attorney

RESOLUTION NO. 2006-06

A RESOLUTION OF THE LODI CITY COUNCIL ADOPTING UPDATED WASTEWATER CAPACITY IMPACT FEES

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Lodi does hereby approve Wastewater Capacity Impact Fees as follows:

WASTEWATER CAP	ACITY IMPACT FEES
	Fees NOTE: Includes 1% Public Art fee
Moderate Strength Users	NOTE: Miciales 1% Public Art lee
Per SSU -current	n/a
Per RAE (residential acre equivalent)	\$ 583.00 (approximately\$116.60 per dwelling unit)
Per SSU - revised	\$ 5,166.00
High Strength Users	
Flow (per MG, annual basis)	\$39,376.00
BOD (per 1,000 lbs., annual basis)	\$10,198.00
SS (per 1.000 lbs annual basis)	\$ 5,454.00

BE IT FURTHER RESOLVED that the Wastewater Capacity Impact Fees shall be adjusted annually on July 1, based on the past annual change in the Engineering News Record 20 Cities Construction Cost Index; and

BE IT FURTHER RESOLVED that this Resolution shall take effect March 6, 2006 (60 days following the final adoption of Ordinance No. 1768).

Dated: January 4,2006

I hereby certify that Resolution **No**, 2006-06 was passed and adopted by the City Council of the City of Lodi in a regular meeting held January 4, 2006, by the following vote:

AYES: COUNCIL MEMBERS - Beckman, Hansen, and Mounce

NOES: COUNCIL MEMBERS – Johnson and Mayor Hitchcock

ABSTAIN: COUNCIL MEMBERS - None

ABSENT: COUNCIL MEMBERS - None

SUSAN J. BLACKSTON

City Clerk

RESOLUTION NO. 2006-07

A RESOLUTION OF THE LODI CITY COUNCIL ADOPTING HIGH STRENGTH USERS SERVICE FEES

WHEREAS, "High Strength Users" are defined in the Lodi Municipal Code as users who discharge over 2 million gallons per year or the waste strength exceeds certain parameters. Similar to the Wastewater Capacity Impact Fee, the relative weight of flow and strength is reflected in treatment costs, and adjustments for the high-strength users' service charges are being recommended.

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Lodi does hereby approve High Strength Users Service Fees as follows:

HIGH STRENGTH US	HIGH STRENGTH USERS SERVICE FEES							
	Fees							
Flow (per MG, annual basis)	\$2,052.00							
BOD (per 1,000 lbs annual basis)	\$ 338.64							
SS (per 1,000 lbs., annual basis)	\$ 211.73							

BE IT FURTHER RESOLVED that this Resolution shall take effect immediately.

Dated: January 4,2006

I hereby certify that Resolution No. 2006-07 was passed and adopted by the City Council of the City of Lodi in a regular meeting held January 4, 2006, by the following vote:

AYES: COUNCIL MEMBERS - Beckman, Hansen, and Mounce

NOES: COUNCIL MEMBERS – Johnson and Mayor Hitchcock

ABSTAIN: COUNCIL MEMBERS - None

ABSENT: COUNCIL MEMBERS - None

SUSAN J. BLACKSTON

Blecht

City Clerk

PROOF OF PUBLICATION

(2015.5 C.C.C.P.)

STATE OF CALIFORNIA

County of San Joaquin

I am a citizen of the United States and a resident of the County aforesaid I am over the age of eighteen years and not a party to or interested in the above entitled matter. I am the principal clerk of the printer of the Lodi News-Sentinel, a newspaper **a** general circulation, printed and published daily except Sundays and holidays, in the City of Lodi, California, County of San Joaquin and which newspaper had been adjudicated a newspaper of general circulation by the Superior Court, Department 3, of the County of San Joaquin, State of California, under the date of May 26th, 1953. Case Number 65990; that the notice of which the annexed is a printed copy (set in type not smallerthan non-pareil) has been published in each regular and entire issue of said newspaper and not in any supplement thereto on the following dates to-wit:

December 3rd,

all in the year 2005.

I certify (or declare) under the penalty of perjury that the foregoing is true and correct.

Dated at Lodi, California, this 3rd day of

December, 2005

Signature

This space is for the County Clerk's Filing Stamp

Proof of Publication of pecial Notice of Public Hearing for January 4,2006, eview the Proposed Wastewater Capacity Fee, rovide Direction to Consider Adoption of the Fee

NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN that on Wednesday. January 4, 2006 at the hour of 700 p.m., or as soon thereafter as the matter may be heard, the City Council will conduct a public hearing at the Camegie Forum, 305 West Pine Street, Lodi, to consider the following matter:

 Adoption of Wastewater Capacity Fees

Information regarding this item may be obtained in the Public Works Department, 221 West Pine Street, Lodi, California. All interested persons are invited to present their views and comments on this matter. Written statements may be filed with the City Clerk at any time prior to the close of the hearing scheduled herein, and oral statements may be made at said hearing.

If you challenge the subject matter in court, you may be limited to raising only those issues you or someone else raised at the public hearing described in this notice of in written correspondence delivered to the City Clerk. 221 West Pine street, at or prior to the close of the public hearing.

By Order Of the Lodi city Council: Susan J. Blackston City Clerk

Dated: November 22, 2005

Approved as to form:

D Stephen Schwabauer City Attorney December 3, 2005 – 08502466

8502466



Please immediately confirm receipt of this fax by calling 333-6702

CITY OF LODI P. O.BOX 3006 LODI. CALIFORNIA 95241-1910

ADVERTISING INSTRUCTIONS

SUBJECT SPECIAL NOTICE OF PUBLIC HEARING FOR JANUARY 4,2006, REVIEW THE PROPOSED WASTEWATER CAPACITY FEE, PROVIDE DIRECTION TO CONSIDER ADOPTION OF THE FEE.

LEGAL AD

PUBLISH DATE:

DECEMBER 3,2005

TEAR SHEETS WANTED:

Three (3) please

SEND AFFIDAVIT AND BILL TO:

SUSAN BLACKSTON, CITY CLERK

City of Lodi P.O. Box 3006 Lodi, CA 95241-1910

DATED:

TUESDAY NOVEMBER 29,2005

ORDERED BY:

SUSAN J. BLACKSTON

CITY CLERK

JENNIFER M. PERRIN, CMC DEPUTY CITY CLERK JACQUELINE L. TAYLOR, CMC

DEPUTY CITY CLERK

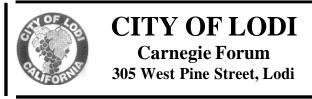
ADMINISTRATIVE CLERK

DANA R. CHAPMAN

Verify Appearance of this Legal in the Newspaper - Copy to File

Faxed to the Sentinell at 369-1084 at 12:250 (time) on 11/29/05 (date) Z (pages)

US P- Phoned to confirm receipt of all pages at 1230 (time) JLT DRC JMP (initials)



NOTICE OF PUBLIC HEARING

Date: January 4,2006

Time: 7:00 p.m.

For information regarding this notice please contact:

Susan J. Blackston City Clerk Telephone: (209) 333-6702

NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN that on Wednesday, January **4, 2006** at the hour of 7:00 p.m., or as soon thereafter as the matter may be heard, the City Council will conduct a public hearing at the Carnegie Forum, 305 West Pine Street, Lodi, to consider the following matter:

a) Adoption of Wastewater Capacity Fees

Information regarding this item may be obtained in the Public Works Department, 221 West Pine Street, Lodi, California. All interested persons are invited to present their views and comments on this matter. Written statements may be filed with the City Clerk at any time prior to the close of the hearing scheduled herein, and oral statements may be made at said hearing.

If you challenge the subject matter in court, you may be limited to raising only those issues you or someone else raised at the public hearing described in this notice or in written correspondence delivered to the City Clerk, 221 West Pine Street, at or prior to the close of the public hearing

Black

By Order of the Lodi City Council:

Susan J. Blackston

City Clerk

Dated: November 22.2005

Approved as to form:

D. Stephen Schwabauer

City Attorney



DECLARATION OF POSTING

PUBLIC HEARING FOR JANUARY 4,2006, REVIEW THE PROPOSED WASTEWATER CAPACITY FEE, PROVIDE DIRECTION TO CONSIDER ADOPTION OF THE FEE

On Friday, December 2, 2005, in the City of Lodi, San Joaquin County, California, a notice of public hearing to review the proposed wastewater capacity fee, provide direction to consider adoption of the fee was posted at;

Lodi Public Library Lodi City Clerk's Office Lodi City Hall Lobby Lodi Carnegie Forum

I declare under penalty of perjury that the foregoing is true and correct.

Executed on December 2, 2005, at Lodi, California.

ORDERED BY:

SUSAN J. BLACKSTON CITY CLERK

JENNIFER M. PERRIN, CMC DEPUTY CITY CLERK

JACQUELINE L. TAYLOR, CMC DEPUTY CITY CLERK

ADMINISTRATIVE CLERK



DECLARATION OF MAILING

PUBLIC HEARING FOR JANUARY 4,2006, REVIEW THE PROPOSED WASTEWATER CAPACITY FEE, PROVIDE DIRECTION TO CONSIDER ADOPTION OF THE FEE

On November 29,2005, in the City of Lodi, San Joaquin County, California, I deposited in the United States mail, envelopes with first-class postage prepaid thereon, to review the proposed wastewater capacity fee, provide direction to consider adoption of the fee.

There is a regular daily communication by mail between the City of Lodi, California, and the places to which said envelopes were addressed.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on November 29, 2005, at Lodi, California

ORDERED BY:

SUSAN BLACKSTON CITY CLERK, CITY OF LODI

ORDERED BY:

JENNIFER M. PERRIN, CMC DEPUTY CITY CLERK

DANA R. CHAPMAN ADMINISTRATIVE CLERK

JACQUELINE L. TAYLOR, CMC DEPUTY CITY CLERK

FDWARD BARKETT ATLAS PROPERTIES INC 2800 W MARCH LN STE 250 STOCKTON CA 95219-8218 PO BOX 1510 R LODI CA 95241-1510 DELMAR BATCH 11174 N DAVIS RD LODI CA 95242 llduddarddalaethalldardlllaan lllaan lllaar HelmhimhimHhlalaladanhimHhlalalaa DENNIS BENNETT & STEVE MOORE VIC DEMAYO STEVE SINNOCK BENNETT DEVELOPMENT BROWMAN DEVELOPMENT KJELDSEN SINNOCK & NEUDECK 100 SWANWY STE 206 PO BOX 844 LODI CA 95242 OAKLAND CA 94621 STOCKTON CA 95201-0844 Halandafan | dalam | d ՈւհահոհՈւտհետՈԱսե ՈւնոհմահՈւտաքինահմանների հու CECIL DILLON JOHN FARROS LOWELL FLEMMER GEWEKE PROPERTIES DILLON & MURPHY ENGINEERING KATZAKIAN WILLIAMS SHERMAN PO BOX 2180 PO BOX 1210 777 S HAM LN STE A LODI CA 95241-2180 LODI CA 95241 LODI CA 95242 Անահետեներենե MARK CHANDLER EXEC DIR STEVE ROBERTS WAYNE CRAIG LODIWOODBRIDGE GRAPE COMM 2575 W TURNER RD HARRIS & ASSOCIATES SANDHILL DEVELOPMENT 35 E 10TH ST STEA 2424 COCHRAN RD STE 1 LODI CA 95242 TRACY CA 95376 LODI CA 95242 Haladahalalalalalalal JEFFREY KIRST MAMIE STARR STEVE PECHIN TOKAY DEVELOPMENT INC LUSD BAUMBACH & PIAZZA INC O BOX 1259 1305 E VINE ST LODI CA 95240 323 W ELM ST NOODBRIDGE CA 95258 LODI CA 95240 1.1... Halandalandalahal Handland Halindalandalah Mandlad DARRELL SASAKI RON THOMAS RON THOMAS R THOMAS DEVELOPMENT INC LEX CORALES DRS REAL ESTATE APPRAISALS SIEGFRIED &ASSOCIATES 1806W KETTLEMAN LN STE 1 PO BOX 1598 4045 CORONADO AVE ODI CA 95242 LODI CA 95241-1598 STOCKTON CA 95204 Maddaddalalalala LWM SOUTHWEST INC YENTLAND SNIDER MCINTOSH TOM DOUCETTE/JIM JIMISON 301 S HAM LN STE A PO BOX 414 **FRONTIERS** PACIFIC PALISADES CA 90272 ODI CA 95242 3247 W MARCHLN STE 222 lelindilmiddilmladilmid Hdullmahllmlahllml STOCKTON CA 95219 RUSS MUNSON TOM DAVIS **KEVIN SHARRAR** VINE & ROSES LEE &ASSOCIATES BIA OF THE DELTA 509 W WEBER AVE STE 410 1505 W TURNER RD 241 FRANKWEST CIR STE 300 ODI CA 95242 STOCKTON CA 95206 STOCKTON CA 95203-3167 Halaalalaalallaaallaalala MICHAEL E LOCKE CEO RICK CHURCHILL
PROFESSIONAL CONSTRUCTORS
5635 STRATFORD CIR STE C45
STOCKTON CA 95207 **ED CORNEJO** ;AN JOAQUIN PARTNERSHIP KB HOME NORTH BAY INC 1800 W MARCH LN STE 470 2420 DEL PASO RD STOCKTON CA 95219 STOCKTON CA 95207 SACRAMENTO CA 95834 bladdinldin|||dinlall 'AT PATRICK DR CHRIS KESZLER 816 W LODI AVE LODI CA 95240 THOMAS SMITH ODI CHAMBER OF COMMERCE FOX CREEK DEVELOPMENT INC 5 S SCHOOLST

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ODI CA 95240

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1171 QUARTZ DR

AUBURN CA 95602

CLUFF LLC 908 W TURNER RD LODI CA 95242

ANTONIO CONTI CONTI &ASSOCIATES INC PO BOX,1396 WOODBRIDGE CA 95258

WADE BROUGHTON GENERAL MILLS OPERATIONS 2000 W TURNER RD LODI CA 95242

CHRIS COLBERT LUSTRE CAL NAMEPLATE CORP 715 S GUILD AVE LODI CA 95240 JOHN COSTAMAGNA PO BOX 131 WOODBRIDGE CA 95258

DAVID DUGGINS CERTAINTEED CORP 300 S BECKMAN RD LODI CA 95240

MARCIANO DEL CASTILLO LA COMPANA 2346 MAGGIO CIR LODI CA 95240

VICTOR LEWKOWITZ MILLER PACKING 1122 INDUSTRIALWY LODI CA 95240 KRISTMONT WEST INC 7700 COLLEGE TOWN DR STE 111 SACRAMENTO CA 95826

TERRY KNUTSON COTTAGE BAKERY 40 NEUHARTH DR LODI CA 95240

REGGIE MASON LODI CHROME 316 N MAIN ST LODI CA 95240

DENNY GOMES RE SERVICE CO 500 S BECKMAN RD LODI CA 95240 CITY COUNCIL

SUSAN HITCHCOCK. Mayor BOB JOHNSON Mayor Pro Tempore JOHNBECKMAN LARRY D. HANSEN JOANNE L. MOUNCE

CITY OF LODI

PUBLIC WORKS DEPARTMENT

CITY HALL, 221 WEST PINE STREET
P.O. BOX 3006
LODI, CALIFORNIA 95241-1910
(209) 333-6706
FAX (209) 333-6710
EMAIL pwdept@lodi.gov
http:\\www.lodi.gov

December 30, 2005

City Manager
SUSAN J. BLACKSTON
City Clerk
O. STEVEN SCHWABAUER
City Attorney

RICHARD C. PRIMA, JR.
Public Works Director

SUBJECT: Public Hearing to Adopt Ordinance and Resolution for Updated

Wastewater Capacity Impact Fee and Service Charges for High Strength

Users

Enclosed is **a** copy of background information on an item on the City Council agenda of Wednesday, January 4, 2006. The meeting will be held at 7 p.m. in the City Council Chamber, Carnegie Forum, 305 West Pine Street.

The Council will conduct a public hearing on this item. You are welcome to attend and speak at the appropriate time.

If you wish to write to the City Council, please address your letter to City Council, City of Lodi, P. O. Box 3006, Lodi, California, 95241-1910. Be sure to allow time for the mail. Or, you may hand-deliver the letter to City Hall, 221 West Pine Street.

If you wish to address the Council at the Council Meeting, be sure to fill out a speaker's card (available at the Carnegie Forum immediately prior to the start of the meeting) and give it to the City Clerk. If you have any questions about communicating with the Council, please contact Susan Blackston, City Clerk, at (209) 333-6702.

If you have any questions about the item itself, please call Wally Sandelin at (209) 333-6706.

Richard C. Prima, Jr.
Public Works Director

RCP/drr

Enclosure

cc: Citv Clerk

EDWARD BARKETT **DELMAR BATCH** A FRED BAKER ATLAS PROPERTIES INC 11174 N DAVIS RD PO BOX 1510 2800 W MARCH LN STE 250 LODI CA 95242 LODI CA 95241-1510 STOCKTON CA 95219-8218 lldaddaddalailladddadlllaadlllaa DARYL BROWMAN STEVE SINNOCK DENNIS BENNETT BENNETT DEVELOPMENT KJELDSEN SINNOCK & NEUDECK **BROWMAN DEVELOPMENT** 100 SWANWY STE 206 **PO BOX 844** PO BOX 1597 OAKLAND CA 94621 STOCKTON CA 95201-0844 LODI CA 95241 Halmblandalıdığıllıdıl 11.1....1...1.11.....1.1....111...1.1 LOWELL FLEMMER DALE GILLESPIE CECIL DILLON KATZAKIAN WILLIAMS SHERMAN **GEWEKE PROPERTIES DILLON & MURPHY ENGINEERING** 777 S HAM LN STE A PO BOX 1210 PO BOX 2180 LODI CA 95241 LODI CA 95242 LODI CA 95241-2180 Hafaadalaadaladadaladaladal البرانيا المساطين المراط الشاما الشاميا المراط MARK CHANDLER EXEC DIR RICK CHURCHILL JOHN GIANNONI LODIWOODBRIDGE GRAPE COMM PROFESSIONAL CONSTRUCTORS GIANNONI DEVELOPMENT 2575 W TURNER RD 5635 STRATFORD CIR STE C45 2960 APPLEWOOD DR LODI CA 95242 STOCKTON CA 95207 LODI CA 95242 11.1...1.1....1.1.1..1..1..1.11..1.1 STEVE PECHIN MAMIE STARR JEFFREY KIRST BAUMBACH & PIAZZA LUSD TOKAY DEVELOPMENT INC 323 W ELM ST 1305 E VINE ST PO BOX 1259 LODI CA 95240 LODI CA 95240 WOODBRIDGE CA 95258 Hataalalaalalaallaallaad **RON THOMAS** LEX CORALES DARRELL SASAKI SIEGFRIED & ASSOCIATES R THOMAS DEVELOPMENT INC DRS REAL ESTATE APPRAISALS 4045 CORONADO AVE PO BOX 1598 1806 W KETTLEMAN LN STE 1 STOCKTON CA 95204 LODI CA 95241-1598 LODI CA 95242 Ավայիկաին հանակակին հենական հենական Halandalan lalaha balahadal TOM DOUCETTE/JIM JIMISON LWM SOUTHWEST INC WENTLAND SNIDER MCINTOSH **FRONTIERS** C/O WENTLAND HAMMOND 301 S HAM LN STE A 10100 TRINITY PKWY STE 420 301 S HAM LN STE A LODI CA 95242 STOCKTON CA 95219 LODI CA 95242 Halandalandaladadaladada **ED CORNEJO KEVIN SHARRAR RUSS MUNSON** BIA OF THE DELTA WINE & ROSES KB HOME NORTH BAY INC 509 W WEBER AVE STE 410 7505 W TURNER RD 2420 DEL PASO RD STOCKTON CA 95203-3167 LODI CA 95242 SACRAMENTO CA 95834 Halandalandaladadaladada CHUCK EASTERLING MICHAEL E LOCKE CEO THOMAS SMITH HESSELTINE REALTY SAN JOAQUIN PARTNERSHIP 222 W LOCKEFORD ST STE 3 FOX CREEK DEVELOPMENT INC 2800 W MARCH LN STE 470 1171 QUARTZ DR LODI CA 95240 STOCKTON CA 95219 A.L., L.L., L.L., H.L., H.L., H.L., AUBURN CA 95602 RICHARD HANSON PAT PATRICK DR CHRIS KESZLER **CLUFF LLC** LODI CHAMBER OF COMMERCE 816 W LODI AVE 908 W TURNER RD

LODI CA 95240

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LODI CA 95242

35 S SCHOOL ST

LODI CA 95240 JOHN COSTAMAGNA PO BOX 131 WOODBRIDGE CA 95258 KRISTMONT WEST INC 7700 COLLEGE TOWN DR STE 111 SACRAMENTO CA 95826 ANTONIO CONTI CONTI &ASSOCIATES INC PO BOX 1396 WOODBRIDGE CA 95258

WAYNE CRAIG SANDHILL DEVELOPMENT 2424 COCHRAN RD STE 1 LODI CA 95242 正-|

Exhibit 1

HILTON FARNKOPF & HOBSON, LLC Advisory Services to Municipal Management

2175 North California Boulevard, Suite 990 Walnut Creek, California 94596
Tel (925) 977-6950
Fax (925) 977-6955
http://www.tents.com

WalnutCreek Newport Beach

August 15,2005

Mr. Richard C. Prima Director of Public Works City of Lodi 221 West Pine Street Lodi, **CA** 96241-1910

Subject: Wastewater Capacity fees: Revised Analysis

Dear Mr. Prima:

The purpose of this letter is to present the **results** of our analysis of the City's wastewater capacity fees.

Current Capacity Fees

The City has two sewer development fees that are charged to new connections. The fees are based on either sanitary sewer units (SSUs)¹ or acreage. The fee based on sanitary sewer units is called the "capacity fee" and is intended to recover the cost of treatment and disposal facilities. The current capacity fee is \$2,099 per SSU.

The fee based on acreage is called the "development impact mitigation fee" (DIMF) and is intended to recover the cost of other facilities that are not directly related to **heahnent** or disposal but are still integral **with the** sewer system, **such as** the **Sewer Fund's share** of the corporation yard. The DIMF varies depending on land use, ranging from \$583 per acre for low-density residenhal development to \$2,035 per acre for high-density

I Sanitary sewer units are based on a system of equivalencies specified in Article III., Section 13.12180 of the Lodi Municipal Code. For residential connections, one SSU equals a two-bedroom residence. A one-bedroom residence equals 0.758SUs and each additional bedroom equals 0.258SUs. For non-residential SSUs, 30 different parameters are used to establish the number of SSUs, such as the number of seats for restaurants, the number of machines for laundries, the number of students for schools, the number of employees for grocery stores, etc.. For high-strength connections, estimates of flow, BOD, and SS are used.

residential development with other intervening rates *for* non-residential development, For a typical home with a density of five units per acre, the DIMF is \$116.60.

Capacity Fee Methodology

Capacity fees represent the unit cost of capacity paid by new connections to ensure that they contribute their fair share of capital costs. In calculating capacity fees, it is important to correlate the facilities with the corresponding connections to establish the "nexus" or relationship required by the Mitigation Fee Act.² The unit cost is the ratio of the value of the facilities divided by the corresponding connections. Of the commonly recognized methods for calculating capacity fees, we used the incremental approach, which calculates the unit cost of the growth-related portion of system expansion.

Unlike the City's current capacity fee and DIMF, we do not distinguish between wastewater treatment/disposal facilities and other support facilities like corporation yards, which do not provide capacity per se. The City is not unique in differentiating between connection-based and acreage-based components of capacity fees. We are aware of other water and sewer agencies with a similar bifurcation. Although it is possible to distinguish between the two types of facilities, we see no compelling logic to denominate certain facilities by capacity and others by acreage. Hence, we combined all facilities into a single capacity fee that is denominated by connections. This approach is simpler, which may explain why it is more prevalent.

INCREMENTAL COST CALCULATION

Under the incremental cost approach, the cost of expansion attributable to growth is divided by the growth-related capacity to determine the unit cost of growth. Table 1 shows the costs associated with upgrades for existing users and with expansion for new users. The majority of these costs are the debt service on the three outstanding bonds that have been issued and one bond planned for 2006.

The debt service cost includes principal and interest as part of the value of the facilities. Interest is often mistakenly excluded in capacity fee calculations under the misapprehension that double counting **will** not occur. In other words, it is thought that new connections will pay the interest in both the capacity fee and later through sewer

² Government Code 66000el seq..

service charges. That reasoning is flawed. New connections will only pay interest on debt service that is not included in the capacity fee. If all of the interest is included in the capacity fee, there should be no need for rate payers to also pay interest costs. It is appropriate to include interest because interest is part of the cost of the facilities in the same way that principal is.

The incremental costs of debt service are allocated to growth based on the portion of capacity that is related to expansion. In the case of the 1991 improvements (which refinanced the 1989 improvements), 74% (2.7 mgd added to 5.8 mgd for a total of 8.5 mgd) was related to growth. The 2003 (Phase I 2003/2004 improvements), 2004 (Phase II 2004/2005 improvements), and 2006 (Phase III 2006/2007 improvements) bonds were allocated based on the expansion related capacity (2.2 mgd added to 6.3 mgd of current flow for a total of 8.5 mgd³) of each of the unit processes included in each of the three phases of improvements. Attachment 1 is included to show the detailed allocations that were performed to derive the growth allocations in Table 1 for the 2003,2004, and 2006 improvements. The result is an incremental cost of capacity of \$5,115 per connection or SSU.

Table 1. Incremental Cost Calculation

Facilities	Cost	Growth Allocation	Growth Related Cost	Growth Related Capacity (gal)	Growth Related Connections (SSUs)	Cost Per Connection
1991 COP debt service	\$28,065,964	74 0%	\$20,768,813	2 700,000	13.916	\$1,492
2003 COP debt service 2004 COP debt service	\$7,666,354 \$37,376,493	260% 24 2%	\$1,989,711 \$9,046,845	2,200,000 2,200,000	11,340 11,340	1175 \$798
2006 COP debt service	\$50,261,973	584%	\$29,364,137	2,200,000	11,340	\$2,589
Subtotal	\$123 370,784		161,169,508			15.055
Sanitary sewer Master Plan	\$115,970	100%	\$115.970	2,200,000	11,340	\$10
Public Works Admin Building	5373.420	100%	s373.420	2,200,000	11,340	\$33
Public Works - Storage Facilities Total	\$124,048,044	100%	1187,870 SG1.846.768	2,200,000	11,340	\$17 55.115

Table 2 shows the derivation of the **unit** cost of capacity for each loading category (i.e., flow, BOD and SS). The total cost allocated to growth (\$61,846,768) is allocated to each

³³ The 2003 and 2004 bonds pay for facilities that do not add capacity beyond the current 6.8 mgd capacity. These facilities provide tertiary filtration and disinfection. With the 2006 bonds, the capacity will be expanded to 8.5 rngd.

loading category based on the functions associated with each improvement'. Each of these three cost categories is then divided by the respective units of capacity to derive the unit cost for each loading category.

Table 2. Functionalized Costs

	2 64	DIC Z. I	CATCOLOGIC	IIZCU COST			
				Allocations Per			
	_	Flo	ow.	BOD	2	<u>S</u>	<u>S</u>
	Total Cost	Percent	Amount	Percent	Amount	Percent	Amount
1991 COP debt service	\$20,768,813	40.0%	\$8,307,525	30.0%	\$8,230,844	30.0%	\$ 6,230,6
2003 COP debt service	\$1,989,711	10.4%	\$206,096	44.8%	\$891,806	44.8%	\$ 891,8
2004 COP debt service	\$9,046,845	57.2%	\$5,171,640	21.4%	\$1,937,603	21,4%	1,937.6
2006 COP debt service	\$29,364,137	58.8%	\$17,277,779	34.1%	\$9,999,355	7.1%	2,087,0
Subtotal	\$61,169,508	50.6%	\$30,963,041	31.2%	\$19,059,409	18.2%	\$11,147,0
Sanitary Sewer Master Plan	\$115,970	50.6%	\$58,702	31.2%	\$36,134	18.2%	\$21,
Public Works Admin. Building	\$373,420	50.6%	\$189,019	31.2%	\$116,352	18.2%	\$68,0
Public Works - Storage Facilities	\$187,870	50.6%	\$95,097	31.2% _	\$58,537	18.2%	\$34,
Total	\$61,846,768	50.6%	\$31,305,859	31.2%	\$19,270,432	18.2%	\$11,270,
			Units of Ca	pacity and Cost of	Capacity Per Lo		
Units for each loading category	~	Gal/day:	2,200,000	mg/l:	285	mg/l:	
Outra tot each ingonia caredor)		Mg/day:	2,200	1,000 lb/day:	5.229	1,000 lb/day:	5.
		Mg/yr;	803.0	1,000 lb/y:	1,908.5	1,000 lb/y:	2.08
Unit cost per loading category		Per mg/yr:	\$38,986	Per 1,000 lb/yr:	\$10,097	Per 1,000 lb/yr:	\$5,

To validate the methodology, the unit cost for each loading category are applied to the loadings specific to a residential connection in Table 3. The resulting capacity fee (\$5,118 per residential connection) is virtually identical to the previous capacity fee (\$5,115 per SSU).

Table 3. Residential Capacity Fee

	Flow Con	npon	ent	BOD C	ompor	nent	SS Con	pone	nt
Residential loadings	Gal/day: Mg/yr:		194 0.0708	mg/l: 1,000 lb/y:		243 0.1435	mg/l: 1,000 lb/y:		285 0,1683
Cost per loading category		\$	2,761		\$	1,449		\$	909
Flow component BOD component SS Component	\$ 2,760.61 \$ 1,448.97 \$ 908.83 \$ 5,118.41	-							
Fee per SSU Rounding error	\$ 5,114.61 \$ 3.80	-							:

Table 4 summarizes the revised capacity fees and compares them with the existing capacity fees.

⁴ See Attachment 1

Table 4. Capacity Fee Summary and Comparison

			eg		
		R	Capacit evised		xisting.
Residential connec	tions				
Bedrooms	SSUs				
1	0.75	s	3.837	\$	1.575
2	1.00	\$	5.115	\$	2,099
3	1.25	\$	6,400	\$	2.627
4	1.50	S	7,678	\$	3,151
5	1.75	\$	8.955	\$	3.675
6	2.00	S	10333	\$	4.200
7	225	\$	11.515	\$	4,126
Commercial/Moder	ate Strength Co	nection	<u>\$</u>		
Per SSU		\$	5.115	\$	2.099
High-Strength Con	nections				
Per MG per yea	or	5	38,985	\$	11,193
Per 1,000 lbs B	OD per year	\$	10.097	\$	4.611
Per 1,000 lbs S	S per <i>year</i>	\$	5,400	\$	2.076

The revised capacity fees are greater than the existing capacity fees because of the improvements financed by the 2003,2004, and 2006 bonds, which total more that twice the improvements included in the existing capacity fees. In addition, cost per million gallons of flow has increased proportionately more than the charges per 1,000 pounds of BOD and SS because of the flow-related function provided by the improvements. Despite this increase, the revised capacity fees are less than the unit cost of capacity for a new plant.⁵

CONCLUSION

We recommend that the City adopt **the** revised capacity fees described in **this** report. In addition, we recommend that the City periodically update the capacity fees to reflect revised cost estimates and actual costs incurred. Between periodic updates, we

⁵ West Yost & Associates estimated the cost of a new 8.5 mgd plant to be about \$125 million, which with interest costs of financing could cost about \$245 million, yielding a unit cost of \$5,610 per SSU.

recommend that the City annually escalate the capacity fees using the ENR construction Cost index so that the value of the capacity fees does not decline because of inflation. Rate payers are entitled to receive reimbursement based on the current cost of capacity and should not see their investment eroded by inflation.

Very truly yours,

HILTON FARNKOPF & HOBSON, LLC

Senior Vice President

Attachment 1as noted.

Obsee	٠	2003	Im	011	vem	E1113

ase 2003 Improvements	and the second s					Alfocatio	on to Function	al Categories		
ower improvements	Estimated	Users Se		Clavi	BOD	SS	Flow	BOD	SS	Total
item	Construction Cost	Existing	New	Flow	BUD	24.2	2.253.57	and the same of th	200.00	-
The second of 12%	\$245,000		1							
obilization and contractor indirect costs @ 12%	\$10,000		1							
emolition	\$300,000	-	[
	\$150,000	1								
owers (pre-purchased) lower accessories (cost agreed to in pre-purchase contract)	\$99,000	1	1							
lower installation	\$186,000	1	1							
lower installation lower building piping, valves, fittings and appurtenances	\$19,000		}							
tartup, testing, training	\$150,000		1							
to assign appropriate "		1	1							
lectrical, instrumentation, and controls	\$1,000,000									
lectrical, institution,	\$2,160,000									
ublotal (rounded) stimating Contingency @ 20%	\$430,000									
stimating Contingency & 2011	\$2,590,000									
ubtotal ngineering and Administration @ 25%	\$650,000									
ngineering and Administrator &	\$130,000	40 500 000	\$870,000	0%	50%	50%	\$ -	\$ 1,685,000	\$ 1,685,000	\$ 3,370,0
construction Contingency @ 10%	\$3,370,000	\$2,500,000	\$670,000	1			•			
stimated Construction Cost										
PG&E utility costs not included.										
Structure & Diversion Structure				1						
lew NCPA Pumping Station & Diversion Structure	Estimated	Users S								
	Construction Cost	Existing	New	Į.						
Item	\$30,000									
Abbilization and contractor indirect costs @ 12%	\$3,000	1		1						
excavation	\$10,000	1								
Sheeting & Shoring	\$32,000									
Concrete Structure	\$15,000			1						
30" FE Pipe	\$30,000									
Pumps	\$10,000			1						
Valves and Appurlenances	\$4,000									
no a tracking training	\$65,000			}						
Electrical, Instrumentation, and controls	\$200,000			1 .						
Electrical, instrumentation,	\$40,000									
Subtotal (rounded) Estimating Contingency @ 20%				1						
	\$240,000			1						
Subtotal Engineering and Administration @ 25%	\$60,000									
Engineering and Administration & 2004	\$12,000		\$82,000	100%	0%	0%	\$ 312,000	\$ -	\$ -	\$ 312,0
Construction Contingency @ 10%	\$312,000	\$230,000	\$82,000	100%						
Estimated Construction Cost										
Construction)				7						
Civil Improvements (Levee Construction)	Estimated	Users S		-						
	Construction Cost	Existing	New	-						
Item	\$30,000			1						
Mobilization and contractor indirect costs @ 12%	\$50,000			1						
Carriedon & Loading (5,000 C) & Time	\$25,000)		1						
	\$7,500)								
Engineered Fill (5,000 CY @ \$1.50/CY)	\$20,000			1						
Paying	\$60,000									
Piping	\$190,000			7						
C. Fretal (counded)	\$40,00			1						
Estimating Contingency @ 20%	5230,00			1						
	\$60,00		production of the state of	1						
Subtotal Engineering and Administration @ 25%	\$12,00									
Construction Contingency @ 10%	\$302,00		\$82,00	33%	33%	33%	\$ 100,667	\$ 100,667	\$ 100,667	\$ 302,
Estimated Construction Cost	3,02,00	\$ 2,850,000	\$ 1,034,000				\$ 412,667	\$ 1,785,667	\$ 1,785,667	\$ 3,984,0
Estimated Construction Cos.	\$ 3,984,000	, 4 2,830,000	3 1,004,000				1 2 12 2 2			
		•					10.4%	44.87	44.8%	To Table
To Leady Construction Cost	\$3,984,00									
Estimated Total 2003 Construction Cost	\$2,950,00									
Estimated Total 2003 Construction Cost Serving Existing Users Estimated 2003 Construction Cost Serving New Users	\$1,034,00	0								
Estimated 2003 Construction Cost Serving New Users Estimated 2003 Construction Cost Serving Existing Users % Estimated 2003 Construction Cost Serving Existing Users		% To Table 11								
The standard and Constitution Cost Series and Series	26.0	% To Table 12								
% Estimated 2003 Construction Cost Serving New Users % Estimated 2003 Construction Cost Serving New Users										

hase II 2004 Improvements		Users Ser	ved				on to Functional	BOD	SS
hase II 2004 Improvements stallation of Parkson Panels In 2 Basins	Estimated	Existing	New	Flow	BOD	SS	Flow	DOD	25.25
Item	Construction Cost	Existing							
	\$55,000	1	1						
lobilization @ 5%	\$130,000								
	\$5,000		1						
	\$270,000								
	\$350,000		1						
seration piping and panel attended	\$85,000								
and mixers	\$5,000								
Startup, testing, training	\$900,000								
	\$180,000			1					
Estimating Contingency @ 20%	\$1,080,000			1					
Sublotal 25%	\$270,000								\$702,00
- les and Administration & 25 7	\$54,000			0%	50%	50%	\$0	\$702,000	\$702,00
	\$1,404,000	\$1,404,000]		,					
Estimated Construction Cost									
·	Estimated	Users S	erved	7					
	Construction Cost	Existing	New				\$3,970,000	\$3,970,000	\$3,970,00
Item	\$11,910,000	The same of the sa	\$3,080,000	33%		33%	\$8,500,000	\$0	\$
(Falignate from Master Plan)	\$8,500,000		\$2,200,000			-	\$12,470,000	\$4,672,000	\$4,672,00
Tertiary Filtration Improvements (Estimate from Wedeco) UV Disinfection Facilities (Based on Estimate from Wedeco)	\$21,814,000		\$5,280,000	D			312,410,000	0.1,0.00	
UV Disinfection Facilities (Bosses	321,011,00					٦	57.2%	21.4%	21.4
	\$21,814,00	0				ŗ	511270		
contaction Cost	\$16,534,00			0					
Estimated Total 2004 Construction Cost	\$5,280,00								
Catholical 2004 Construction Cost	75.8	% To Table 11							
Catimated 2004 Constitution of the Capting Existing Users	24.2	% To Table 11							
% Estimated 2004 Construction Cost Serving Labors % Estimated 2004 Construction Cost Serving New Users	A 71A	,, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,							

Phase III 2006 Improvements	Estimated Users Served			Allocation to Functional Categories									
	Construction Cost	Existing	New	Flow	BOD	SS	Flow		BOD		SS		Total
Item	\$650,000	\$480,000	\$170,000	50%		50%	325,000	\$		\$	325,000	\$	650,000
Influent Screening	\$260,000	\$190,000	\$70,000	100%			260,000	\$		5		\$	260,000
Headworks Improvements	\$210,000	\$160,000	\$50,000	100%			210,000	\$		\$	-	\$	210,000
Modify Domestic Pumps	\$360,000	\$360,000		100%			360,000	\$		\$	-	\$	360,000
Industrial Pumping Improvements	\$4,440,000		\$4,440,000	50%	9 %		2,220,000	\$	2,220,000	5		5	4,440,000
2 New Aeration Basins	\$1,080,000	\$1,080,000		50%	50%		\$ 540,000	\$	540,000	\$	-	\$	1,080,000
New Diffusers in Existing Aeration Basins	\$2,700,000		\$2,700,000	50%	50%		\$ 1,350,000	\$	1,350,000	\$		\$	2,700,000
New Secondary Clarifier	\$1,360,000	\$1,090,000	\$270,000	50%	50%		\$ 680,000	\$	680,000	\$		S	1,360,000
RAS/WAS Improvements	\$1,710,000		\$1,710,000		50%	50%	\$ -	\$	855,000	\$	855,000	\$	1,710,000
New Anaerobic Digester	\$930,000		\$240,000	50%	50%		\$ 465,000	\$	465,000	\$		5	930,000
Sludge Lagoon Improvements	\$250,000		\$60,000	50%	50 %		\$ 125,000	\$	125,000	\$		\$	250,000
Storage Pond Aeration	\$460,000	\$340,000	\$120,000	33%	33%	33%	\$ 153,333	\$	153,333	5	153,333	\$	460,000
Control System & Miscellaneous Operational Upgrades	\$150,000	\$110,000	\$40,000	100%			\$ 150,000	\$		5	-	\$	150,000
Operation Building Improvements	\$3,000,000	\$2,220,000	\$780,000	100%	0%	0%	\$ 3,000,000	. \$		\$		\$	3,000,000
100 Ac Wetlands	\$1,200,000	\$890,000	\$310,000	100%	0%	_	\$ 1,200,000			\$		\$	1,200,000
Reaeration, Diffuser	\$18,760,000	\$7,800,000	\$10,960,000				\$ 11,038,333		6,388,333	\$	1,333,333	\$	18,760,000
Subtotal							59%		34%		7%		100%
1 0 000/	\$3,752,000						\$ 1,289,767	distribution of the last	746,441		155,792	-	2,192,000
Contingencies @ 20%	\$22,512,000	\$9,360,000	\$13,152,000			-	\$ 12,328,100		7,134,774		1,489,126		20,952,000
		59% 34% 7% To				Table 11							

	\$22,512,000
Estimated Total 2005-6 Construction Cost	\$9,360,000
Est.2005-6 Construction Cost Serving Existing Users	\$13,152,000
Est. 2005-8 Construction Cost Serving New Users	41.6%
% Est:2005-8 Construction Cost Serving Exist. Users	58.4%
% Est 2005-6 Construction Cost Serving New Users	

13.12.020 Definitions.

- **5.** 'Capacity' or 'Impact fee" means a charge as described in this chapter, levied on construction or on new. expanded or ongoing activity. which uses POTW capacity and otner wastewater fac'l ties associated with growth. The fee is normally paid at the time of issuance of a pullding permit.
- 45. 'Sewage service unit or SSU" is defined as each increment of flow equal to the flow from an average two-bedroom residence (two-hundred and six one-hundred and ninety-four gallons per day) and having a strength less than three hundred milligrams per liter BOD and SS.

13.12.180 Domestic system service charges.

A. Basis. Charges for use of the domestic system shall be determined by the volume, biochemical oxygen demand (BOD) and suspended solids (SS) of wastes discharged. In addition, charges for preparation and maintainina the Sewer Master Plan, expansion of the Pub c Works Administration Bulging and expansion of the Public Works Storage Facilities are a located oased upon volume. BOD and SS

13.12.190 Domestic system capacity or impact fees.

The capacity fee shall cover the capital cost associated with the POTW capacity which will be utilized by the discharger and the planning financing, acquisition and development of other services and facilities directly related to the utilization of capacity by the discharger. Any actual costs incurred by the city in making the physical connection (tap) shall be separate and in addition to the capacity fee described in this section.

D. The capacity fee shall be paid at the time a building permit is issued and cannot be prepaid.

15.64.010 Findings and purpose.

- F The specific improvements and costs for wastewater capacity impact fees are described in the City of Lod Wastewater Capacity Fees Analysis prepared for the City by Hilton. Famkopf 8 Hobson, LLC. dated August 15,2005, and the Development Impact Fee Update Study prepared for the City by Harris & Associates, dated October 2001, copies of which are on file with the City Clerk. The calculation of the fee is presented in Title 13, Chapter 13.12 of the Lodi Municipal Code.
- <u>G</u>. New development will generate new demand for facilities which must be accommodated by construction of new or expanded facilities. The amount of demand generated and, therefore, the benefit gained, vanes according to kind of use. Therefore, a "residential acre equivalent" (RAE) factor was developed to convert the service demand for general plan based land use categories into a ratio of the particular use's rate to the rate associated with a low-density, single-family dwelling gross acre. The council finds that the fee per unit of development is directly proportional to the RAE associated with each particular use.
- H. The city has previously approved various development projects which have made significant financial expenditures towards completion, including the payment of the then current development impact mitigation fees; but have not obtained a building permit. The city council finds and declares that such projects should be allowed to proceed without the imposition of new development impact mitigation fees imposed under this chapter. (Ord. 1547 § 1, 1992; 1526 § 1, 1991; Ord. 1518 § 1 (part), 1991)

15.64.030 Development impact funds.

- A. The city finance director shall create in the city treasury the following special interestbearing trust funds into which all amounts collected under this chapter shall be deposited:
- 1. Water facilities:
- 2. Sewer facilities:
- a. General sewer facilities,
- b. Kettleman Lane lift station.
- c. Harney Lane lift station,
- d. Cluff Avenue lift station,
- 3. Storm drainage facilities;
- Street improvements;
- 5. Police facilities;
- 6. Fire facilities;
- 7. Parks and recreation facilities;
- 8. General city facilities and program administration,

15.64.060 Calculation of fees.

- C. Sewer fees shall be calculated and collected per LMC 13.12.
- 15.64.070 Residential acre equivalent factor.
- B. The residential acre equivalent (RAE) factors are as set out in the following table.

Land Use Categories	Water RAE		Storm Prainage S RAE	Streets RAE	Police RAE		Parks & Recreation RAE	General Facilities RAE
RESIDENTIAL								
Low Density	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Medium Density	1.96	1.96	1.00	1.96	1.77	1.96	1.43	1.43
High Density	3.49	3.49	1.00	3.05	4.72	4.32	2.80	2.80
East Side Residential	1.00	1.00	1.00	1.00	1.09	1.10	1.10	1.10
PLANNED RESIDENTIAL								
Low Density	1.00	1,00	1.00	1.00	1.00	1.00	1.00	1.00
Medium Density	1.96	1.96	1.00	1.96	1.77	1.96	1.43	1.43
High Density	3.49	3.49	1.00	3.05	4.72	4.32	2.80	2.80
COMMERCIAL								
Retail Commercial	0.64	0.94	1.33	2.08	4.12	2.69	0.32	0.89
Office Commercial	0.64	0.94	1.33	3.27	3.72	2.46	0.54	1.53
INDUSTRIAL								
Light Industrial	0.26	0.42	1.33	2.00	0.30	0.64	0.23	0.64
Heavy Industrial	0.26	0.42	1.33	1.27	0.19	0.61	0.33	0.93

(Ord. 1547 § 3,1992;Ord. 1518 § 1 (part), 1991)